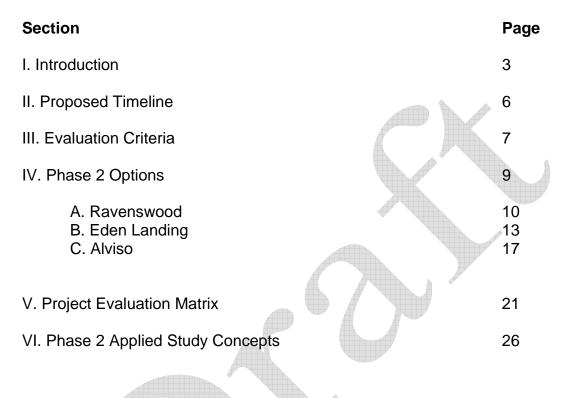


# **Phase 2: Preliminary Options for Future Actions**

SBSP Project Management Team September 2010

## Table of Contents



## PHASE 2 DESIGN IDEAS PROJECT MANAGEMENT TEAM WORKING DRAFT 25 August 2010

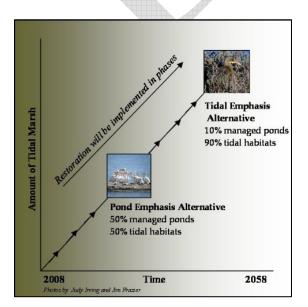
## I. INTRODUCTION

The purpose of this brief report is to brief interested parties on the preliminary actions identified by the Project Management Team regarding the next phase of restoration and solicit input on these (and other) alternatives. The Project Management Team held a preliminary design charrette brainstorming workshop on May 13, 2010, and have refined their ideas in subsequent meetings through the summer. This document will serve as the baseline for an open dialogue with the stakeholders regarding Phase 2 of the Project.

The South Bay Salt Pond Restoration Project (Project) has three project goals:

- Wetland habitat enhancement and restoration
- Improved flood management
- Improved public access and recreation

These goals will be achieved as the Project is implemented in phases along an Adaptive Management continuum (see Figure 1 below). Adaptive Management is an integral part of the Project, allowing for lessons learned in earlier phases to be incorporated into subsequent phases as future restoration actions are formulated. Phase 1 Actions are currently underway, and the ultimate project configuration will be between the two "bookends" for the Project established in the EIS/R: a minimum of 50% tidal restoration to a maximum of 90% tidal restoration. Future phases of the Project will continue to fulfill the mission of the Project by integrating habitat restoration with flood management and wildlife-compatible public access.



Actions subsequent to Phase 1 will be based, in part, on the evaluation of adaptive management information collected in previous phases. For example, information collected in Phase 1 from monitoring and applied studies on bird response to pond management, methyl mercury, and public accesswildlife interactions will be instrumental in determining the extent and location of future tidal restoration and public access features. Future tidal restoration is also dependent upon the provision of flood management (either maintaining or improving existing flood protection levels). Additionally, public access actions will be included in future phases, either independent of, or in close coordination with, habitat restoration and flood management actions.

## **Guiding Principles**

The overarching guiding principles for the selection of Phase 2 actions will be to first "do no harm" relative to flood impacts, and second to progress toward the 50:50 managed pond-tidal marsh "bookend" as outlined in the EIS/R. Collectively, these guiding principles mean that we are not able to take certain actions until adequate flood management levees are in place, and that ponds proposed to be managed ponds under the 50:50 scenario but tidal marsh under the 90:10 scenario will not be returned to tidal action as part of Phase 2. Until adaptive management results supply us with significant data to the contrary, the Project should adhere to the decisions made in previous planning processes.

#### **Precedent Actions**

Actions specific to any one of the three project goals of habitat restoration, flood management and public access may be dependent upon precedent actions. For example, many flood management actions proposed as part of the Project, such as levee construction, may wait for completion of the WRDA-authorized South San Francisco Bay Shoreline Study. However, the Shoreline Study is not expected to be complete for several years.

#### **Evaluation Criteria**

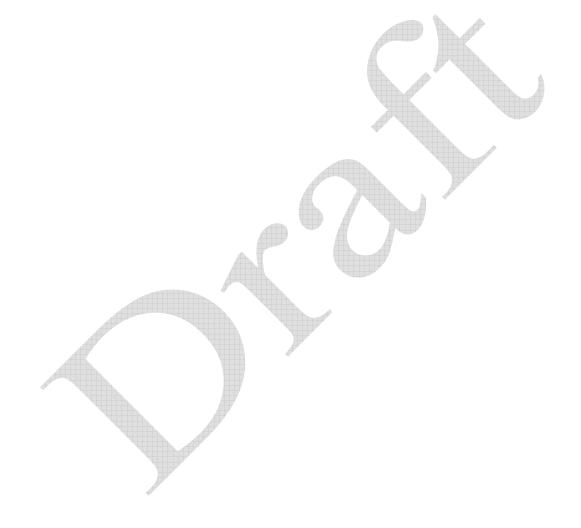
Phase 2 of the South Bay Salt Pond Restoration Project will take into consideration a number of evaluation criteria. Many of the criteria will be the same as those used in developing Phase 1 actions. Other criteria will be based on the results of Applied Studies and monitoring. Application of the criteria below, along with consideration of essential flood management actions and the layering of additional public access actions, will make implementation of future actions a varied mixture of habitat restoration, flood management, and public access activities occurring on unique schedules based on development of actions and associated design, funding and construction schedules.

Examples of this varied mix of Phase 2 actions could include:

- The construction of a flood management levee,
- Development of an additional viewing area,
- Tidal restoration of a pond on the bayside of the flood levee,
- Refinement of a Phase 1 Applied Study.

These actions will likely occur according to different time schedules, and in different pond complexes.

Alternatively, public access projects, such as completion of some Bay Trail spine segments, can proceed independently of changes in habitat. Many Bay Trail spine segments can and will be built (when funds are available) on existing or temporary levees that are ultimately proposed to be replaced with well-engineered flood protection levees. However, the Project must be careful to avoid taking actions in Phase 2 that may impede restoration actions in subsequent phases. (Examples of such actions include breaching inboard ponds leaving bayside ponds more difficult to access, or providing public access in areas that may become tidal in the future and where public access and long-term operations and maintenance are not desired.)



## II. Proposed Timeline

| A preliminary draft ti               | imeline   | e of the | Phase | 2 plan | ning p | rocess | is outl | ined be                               | elow. |    |         |    |    |    |    |    |
|--------------------------------------|---|----------|-------|--------|--------|--------|---------|---------------------------------------|-------|----|---------|----|----|----|----|----|
| Phase 2 Action                       |   | 20       | 10    |        |        | 20     | 11      |                                       |       | 20 | 12      |    |    | 20 | 13 |    |
| I hase 2 Action                      | Q1  | Q2       | Q3    | Q4     | Q1     | Q2     | Q3      | Q4                                    | Q1    | Q2 | Q3      | Q4 | Q1 | Q2 | Q3 | Q4 |
| Design Charrette                     |   |          |       |        |        |        |         |                                       |       |    | , I     |    |    |    |    |    |
| Specific Pond Complex<br>Evaluations |   |          |       |        |        |        |         |                                       |       |    |         | 7  |    |    |    |    |
| Stakeholder Meetings                 |   |          |       |        |        |        |         |                                       |       | 4  |         |    |    |    |    |    |
| Release RFP                          |   |          |       |        |        |        |         |                                       | A     |    | - Salar |    |    |    |    |    |
| Preliminary Design                   |   |          |       |        |        |        |         |                                       |       |    |         |    |    |    |    |    |
| Environmental Review<br>(NEPA/CEQA)  |   |          |       |        |        | A      |         |                                       |       |    |         |    |    |    |    |    |
| Adaptive Management<br>Input         |   |          |       |        |        |        |         | · · · · · · · · · · · · · · · · · · · |       |    |         |    |    |    |    |    |
| Regulatory Permitting                |   |          |       |        |        |        |         |                                       |       |    |         |    |    |    |    |    |
| Secure Funding                       | di la cara da c |          |       |        |        |        |         |                                       |       |    |         |    |    |    |    |    |
| Construction<br>Documents            |   |          |       |        |        |        |         |                                       |       |    |         |    |    |    |    |    |
| Begin New Applied<br>Studies         |   |          |       |        |        |        |         |                                       |       |    |         |    |    |    |    |    |
| Begin Construction                   |   |          |       | - Alar |        |        |         |                                       |       |    |         |    |    |    |    | ¢  |

## **III. EVALUATION CRITERIA**

During the Phase 2 design charrette on 13 May 2010, the Project Management Team reviewed and revised the considerations used in selecting the set of Phase 1 actions. These criteria were adapted and expanded to include additional relevant criteria to be used in selecting the Phase 2 actions. These Evaluation Criteria, and the discussion that follows of potential preliminary range of options for Phase 2, are intended to be a starting point to engage the public and key stakeholders in an open dialogue regarding the next step in this important project.

#### **Primary Evaluation Criteria**

#### Likelihood of progress toward Project Objectives

- (Now) Will the action produce a significant habitat, flood management, or public access benefit?
- (Future) Will the action now lead toward greater success in <u>later</u> phases (e.g., current actions facilitate future acreage for restoration)?

#### Considerations:

- Are relevant Adaptive Management findings available? If so, are these findings incorporated into the proposed action?
- Is there any new relevant information that was not available during earlier planning that is now available and should be considered in planning this action?

#### **Opportunities for adaptive management**

• What high priority studies can we implement to answer key questions/uncertainties not currently being addressed?

#### Considerations:

• How does the proposed action contribute to evaluating the risks and benefits of adaptive management actions?

#### Value in continuing to build Project support

• Does the Phase 2 action continue to build support for the project geographically (by complex or landowener), regionally, or for specific user groups?

#### **Readiness to proceed**

- If the proposed action were a standalone action, would it be likely to be permitted in a timely manner (within 5 years)?
- Ease of implementation and success. Is the project technically feasible? Are there significant constraints to designing and constructing the proposed action?
- Could construction commence in a timely manner (within 3 years of receipt of permits)?

#### Dependency on precedent actions

• Are there pre-requisites to implementing a particular action (e.g., flood management levee) that will not be completed within the Phase 2 timeframe, either by the SBSP project or by others? (See Guiding Principles section.)

#### Secondary Criteria

#### Visibility and accessibility

- Will the results be visible to the public and/or decision makers?
- Will the results be accessible to the public and/or decision makers?

#### Considerations:

- If other on-going or planned projects are nearby, how is the proposed action integrated with these projects?
- *Note:* Public access may be accomplished independent of the restoration and flood management aspects of the Project.

#### Balance (considered for the *suite* of Phase 2 actions)

- Does the slate of proposed actions represent an appropriate balance between the three project goals of habitat restoration, flood management, and public access?
- Is this balance evident within one complex, or across the entire Project Area?
- Does the action contribute to maintaining a balance between the two landowners (USFWS and CDFG)?
- Are the Phase 2 actions distributed throughout the Project Area, taking onto account the locations of the Phase 1 actions?

#### Availability of funding

- What is the amount of funding needed to carry out the action (planning, implementation, O&M, monitoring, Applied Studies)?
- What costs, if any, may be avoided by carrying out the proposed action?

- Is the level of funding needed for the entire project likely to be available?
- What are the funding sources, how secure are the funds and what restrictions might they apply?



## **IV. PHASE 2 OPTIONS**

Using the guiding principles and evaluation criteria outlined above, the Project Management Team went through each complex at the 13 May 2010 Phase 2 design charrette and subsequent meetings to formulate the potential actions for the next phase of restoration.

As part of the charrette process, the Project Management Team also identified several Project-wide actions that warrant consideration for Phase 2. These are described below followed by sections outlining potential Phase 2 actions by pond complex.

Overall next steps include discussions with key stakeholders, regulatory agencies, and the public and a subsequent refinement of the Project options.

## A. Ravenswood Complex Actions

Below are the preliminary ideas discussed at the Phase 2 design charrette for the Ravenswood Complex. A major constraint to additional tidal restoration at this complex is the flood management issue along Highway 84. Next steps to address flood management improvements at Ravenswood include setting up a meeting to discuss these issues with the City of Menlo Park, Caltrans, and PG&E. These discussions should begin in 2010 in order to be resolved by Phase 3.

| ; | # | Restoration<br>Action   | Flood<br>Management                         | Habitat Created   | Public Access<br>Opportunity   | Key Uncertainties/<br>Questions  |
|---|---|-------------------------|---|---|--|--|
|   | 1 | R4 Tidal<br>Restoration | Requires raised<br>levee between<br>R4 & R3 | <ul> <li>Tidal marsh</li> <li>Planned upland transition on west side</li> <li>Impact to nesting western snowy plovers, small shorebirds using R4</li> </ul> | <ul> <li>R4 spur trail near Greco</li> <li>Hunting/ fishing may be possible</li> <li>Temporary trail along new R3/R4 levee?</li> </ul> | <ul> <li>Place to store fill</li> <li>Bayfront Park solid waste<br/>exposed to tidal action</li> <li>Impact on future tidal<br/>restoration at R3</li> <li>Inboard R4 levee versus<br/>internal levee between</li> </ul> |

| # | Restoration<br>Action                            | Flood<br>Management   | Habitat Created   | Public Access<br>Opportunity           | Key Uncertainties/<br>Questions  |
|---|--|---|---|--|--|
|   |  |   |   | CK                                     | <ul> <li>R3/R4</li> <li>Caspian tern island in R3?<br/>(R3/R4 levee needed)</li> <li>Better to restore R3/R4 as 1<br/>block?</li> </ul>        |
| 2 | R5/S5<br>managed<br>ponds                        | Levee from 84<br>to Bayfront Park                                   | Uncertain which species to manage these ponds for at this time. | Trail from highway to<br>Bayfront Park |  |
| 3 | R1/R4/R2<br>seasonal + re-<br>plumb<br>R3/S5/R5  | Internal levee<br>(non-flood<br>management)<br>between R3 and<br>R4 | Allows better pond management for maximizing waterbird habitat  |  | <ul> <li>Requires water control<br/>structures for R2 &amp; R3</li> <li>R1/R2 without levee floods<br/>84 &amp; PG&amp;E substation</li> </ul> |
| 4 | New water<br>control<br>structures at R<br>ponds |   | Allows better pond management for maximizing waterbird habitat  | Hunting may be possible                |  |

# South Bay Salt Pond Restoration Project

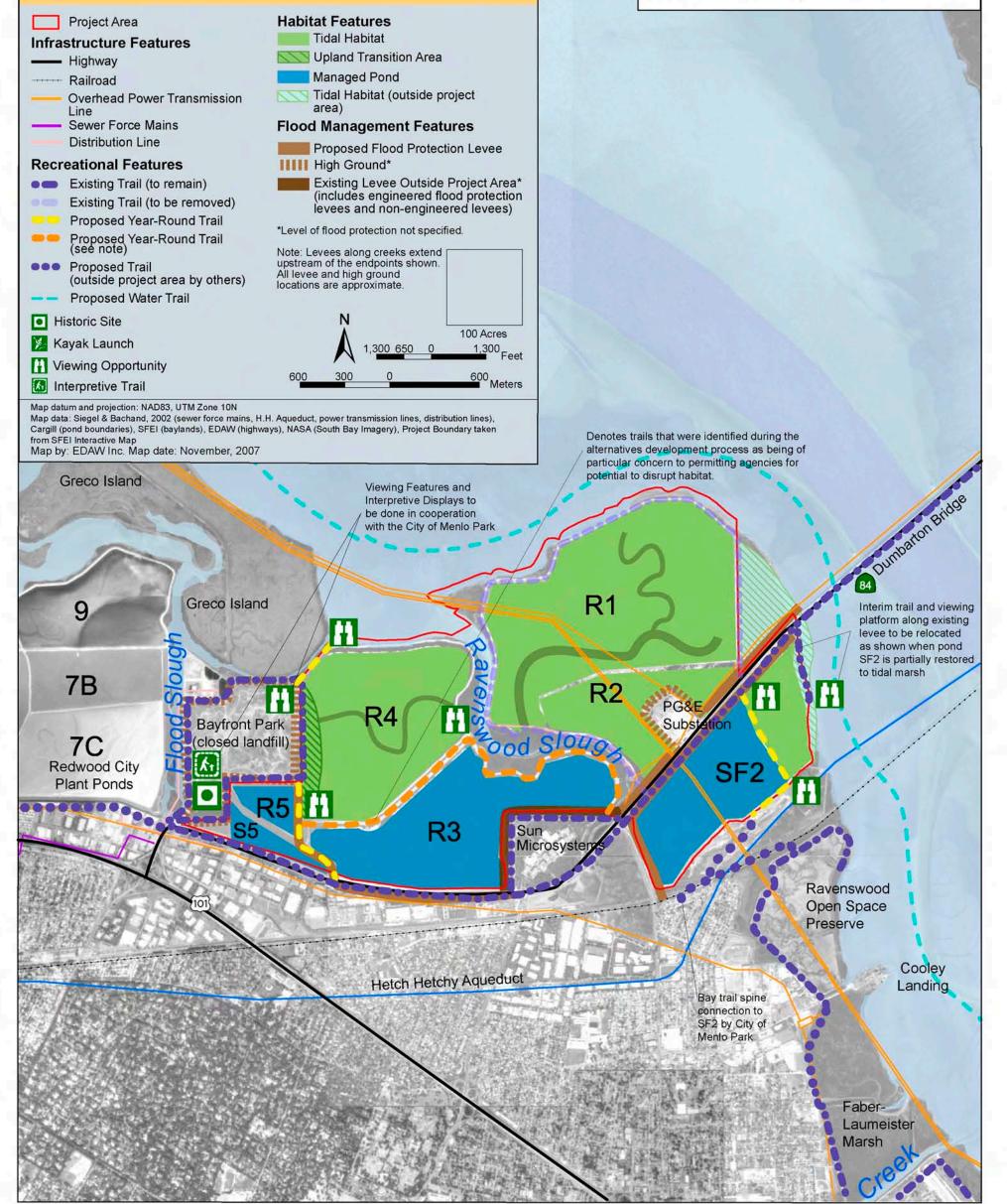


Figure ES-3c. Alternative B:

Managed Pond Emphasis

Ravenswood, Year 50

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## **B. Eden Landing Complex**

Below are the preliminary ideas discussed at the Phase 2 design charrette for the Eden Landing Complex. The general consensus of the PMT is that some form of tidal restoration in the southern half of the complex (between Old Alameda Creek and the Alameda Flood Control Channel) is the logical Phase 2 action. However, there are many options (see Table 2) for possible configurations of tidal restoration. Close coordination with the Alameda County Flood Control District is required to determine what actions can be taken prior to the construction of major flood management levees. In addition, careful consideration must be given to the existing water management regime and infrastructure to ensure that ponds not restored in Phase 2 can meet water management goals. In addition, detailed designs for public access and recreation will involve close coordination and joint development with the East Bay Regional Park District to ensure expansion of trail options that to the extent possible meet the needs of the Project, the Department of Fish and Game (the landowner) and the District.

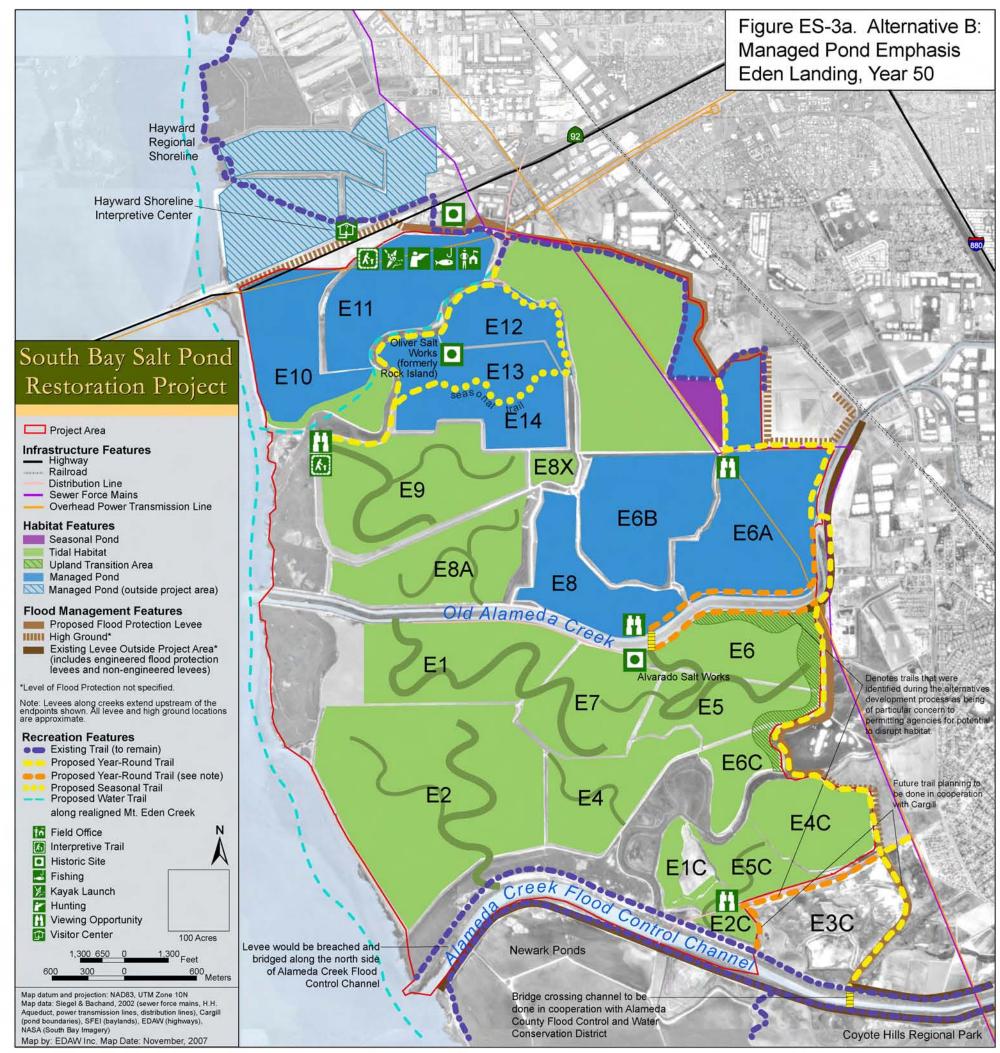
An Eden Landing working group has been initiated with the County and the Park District. Regular meetings will be established to closely coordinate on the necessary phasing of flood management and restoration actions. Next steps include involving other key stakeholders such as the Hayward Area Shoreline Planning Agency in the planning process. In addition, Cargill has been contacted to discuss options pertaining to the properties they have retained (Turk Island, "Cal" Hill and adjacent Pond E3C) in the southern Eden Landing area.

| # | Restoration<br>Action   | Flood<br>Management                                       | Habitat Created  | Public Access<br>Opportunity  | Key Uncertainties/<br>Questions   |
|---|-------------------------|---|--|---|---|
| 1 | E2 Tidal<br>Restoration | New E1/E2 and<br>E4/E7 levee<br>improvements<br>required. | <ul> <li>Tidal marsh including fish<br/>nursery habitat</li> </ul> | <ul> <li>Spur trail along E6 on<br/>south side of Old<br/>Alameda Creek to<br/>Alvarado Salt Works<br/>(bridge will be needed if<br/>E6 becomes tidal in the<br/>future)</li> </ul> | <ul> <li>Cargill mitigation pond<br/>(adjacent to E1) is example<br/>of how E pond restoration<br/>may respond</li> <li>E2-only option allows for<br/>continued inboard WQ mgmt<br/>through E1 intake.</li> </ul> |
| 2 | E2 & E4 Tidal           | New E1/E2 and<br>E4/E7 levee<br>improvements              | <ul> <li>Tidal marsh including fish<br/>nursery habitat</li> </ul> |   | <ul> <li>More separate pond intakes<br/>and outlets – desirable for<br/>operation but costly.</li> </ul>  |

#### Table 2. Eden Landing Complex Phase 2 Options

| # | Restoration<br>Action | Flood<br>Management   | Habitat Created  | Public Access<br>Opportunity  | Key Uncertainties/<br>Questions  |
|---|-----------------------|---|--|---|--|
| 3 | E5/E6/E6C<br>Tidal    | required.<br>• G-1 levee<br>along E5/E6<br>• Add'l E6C<br>inboard levee<br>improvements<br>• E5/E4/E7<br>levee<br>improvement<br>required | <ul> <li>Tidal marsh including fish<br/>nursery habitat</li> <li>Upland transition habitat possible</li> </ul>     | EBRPD Bay Trail along<br>new inboard flood<br>management levee  | <ul> <li>E12/E13 may inform what<br/>type of managed ponds are<br/>desirable at E5/E6</li> <li>May increase scour along<br/>Old Alameda Creek</li> </ul>   |
| 4 | E1/E7 Tidal           | Levee<br>improvements<br>in remaining<br>ponds required,<br>incl. E1-E2, E7-<br>E2, E7-E4, E5-<br>E7, E6-E7                               | Tidal marsh including fish<br>nursery habitat  | <ul> <li>Spur trail along E6 on<br/>south side of Old<br/>Alameda Creek to<br/>Alvarado Salt Works</li> </ul> | <ul> <li>Requires new intake in E6 to<br/>operate E2 pond system<br/>operation</li> </ul>  |
| 5 | E1/E2/E4/E7<br>Tidal  | Levee<br>improvements<br>required to<br>isolate E6-E5-<br>E6C   | <ul> <li>Tidal marsh including fish<br/>nursery habitat</li> </ul>   | <ul> <li>Spur trail along E6 on<br/>south side of Old<br/>Alameda Creek to<br/>Alvarado Salt Works</li> </ul> | <ul> <li>Requires new E6 intake to<br/>operate remaining E6-E5-<br/>E6C pond system</li> </ul>   |
| 6 | E1-7 + E6C<br>Tidal   | G-1 levee<br>along E5/E6<br>Add'l E6C<br>inboard levee  | <ul> <li>Tidal marsh including fish<br/>nursery habitat</li> <li>Upland Transition habitat<br/>possible</li> </ul> |   | <ul> <li>E2C intake structure would<br/>require fish screen, new<br/>water control structure for<br/>E1C, E5C, E4C or<br/>operations budget for "Cal"<br/>Hill intake to E1C would be<br/>needed unless they remain<br/>seasonal (summer dry)</li> </ul> |
| 7 | Eel Grass             |   | <ul> <li>Fisheries</li> </ul>  |   | Review status of planned   |

| # | Restoration<br>Action                                  | Flood<br>Management                        | Habitat Created   | Public Access<br>Opportunity           | Key Uncertainties/<br>Questions  |
|---|--|--|---|--|--|
|   | Subtidal Habitat (off E2)                              |  |   |  | projects off of Eden Landing   |
| 8 | G-1 pilot levee<br>(adjacent to<br>Ponds E6 and<br>E5) | Pilot flood<br>management<br>levee project | <ul> <li>Upland transition habitat possible</li> </ul>  | EBRPD Bay Trail along<br>inboard levee | <ul> <li>Needs to be coupled with<br/>wetland restoration</li> </ul>   |
| 9 | Managed pond<br>improvements<br>at E8, E6A and<br>E6B  |  | <ul> <li>Duck habitat in winter, nesting<br/>plover/shore- bird habitat in<br/>spring and summer</li> </ul> |  | New pumps required; need<br>to assess the feasibility of<br>this management possibility<br>and identify long-term<br>funding beyond Phase 2<br>timeline. |



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## **C.** Alviso Complex

Below are the preliminary ideas discussed at the Phase 2 design charrette for the Alviso Complex. A major constraint to additional tidal restoration at this complex is the need for flood management for large areas of Santa Clara County. Next steps to address flood management improvements at Alviso are largely dependent upon the South San Francisco Bay Shoreline Study (Shoreline Study). The Shoreline Study is a Congressionally-authorized study being performed by the US Army Corps of Engineers together with the Santa Clara Valley Water District and State Coastal Conservancy to identify and recommend for Federal funding one or more projects for flood damage reduction, ecosystem restoration and related purposes such as public access.

Also, mercury continues to be a significant issue for the Alviso complex, and any tidal restoration planned in advance of the Applied Study results, including current Phase 1 actions, will continue to be carefully selected to avoid additional exposure risks.

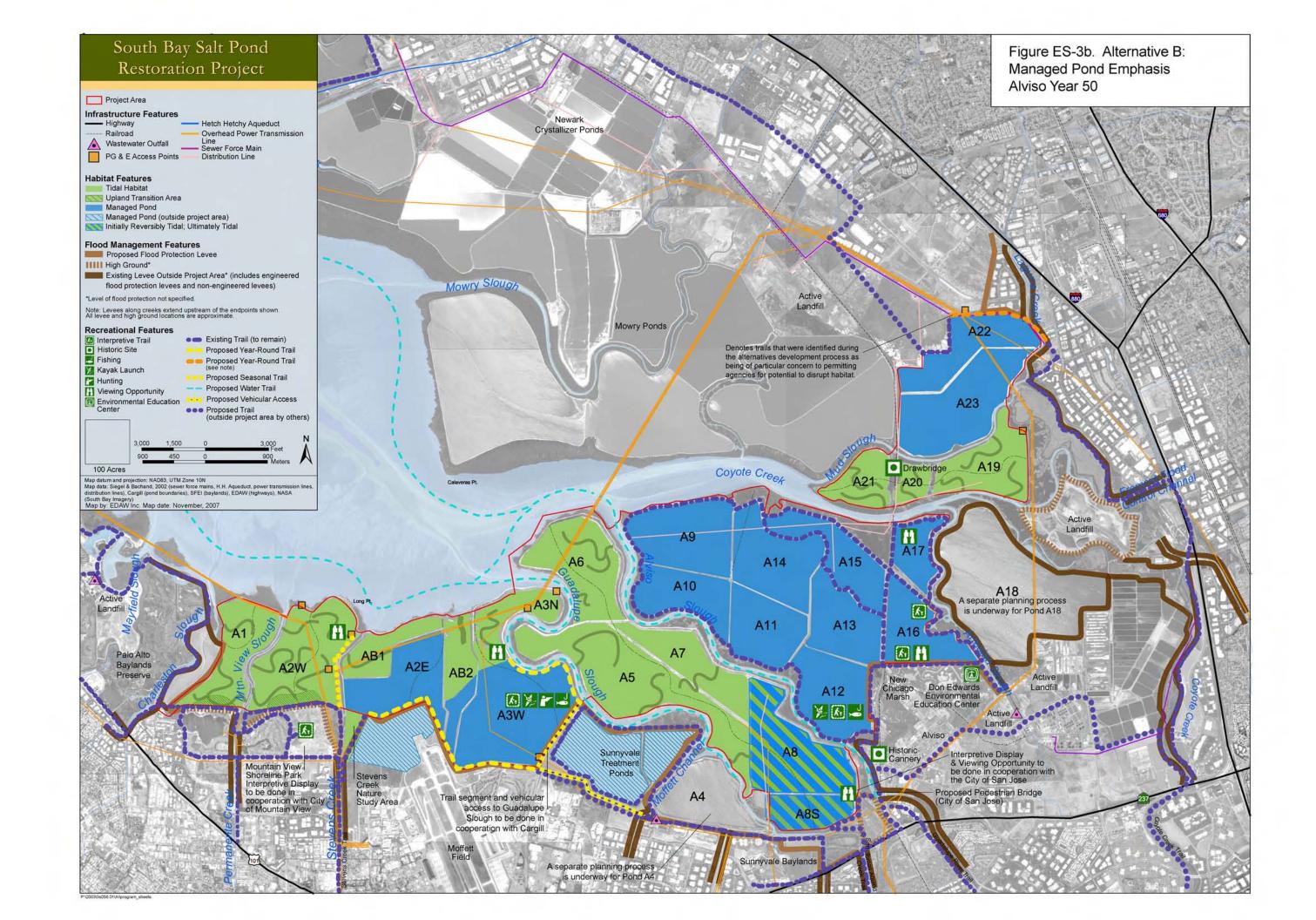
| Table J. Alviso         |   | inplex I hase 2 Opti   | 0115   |   |   |   |
|-------------------------|---|------------------------|--|---|---|---|
|                         | # | Optimal<br>Restoration | Flood<br>Manage<br>ment                            | Habitat<br>Modified   | Public<br>Access<br>Opportunity   | Key Uncertainties/<br>Questions   |
| Without Corps<br>Levees | 2 | A1 tidal               | Is<br>A1/Charles<br>ton Slough<br>levee<br>needed? | Tie into<br>existing<br>restoration<br>projects?<br>Upland<br>transition<br>habitat<br>possible.<br>Habitat<br>used by<br>dabbling<br>and diving<br>ducks<br>potential<br>loss.<br>Upland | Improved<br>access to<br>marsh on<br>existing trail<br>Bay Trail<br>enhancement | <ul> <li>Landfill liner</li> <li>Possible preservation of islands within pond for tern colony</li> <li>If marsh, move trail on southern end of A2W?</li> <li>PG&amp;E</li> <li>Fluvial tie-in for flooding</li> <li>Landfill liner</li> </ul> |

 Table 3. Alviso Complex Phase 2 Options

|                                     | #  | Optimal<br>Restoration  | Flood<br>Manage<br>ment                               | Habitat<br>Modified                                    | Public<br>Access<br>Opportunity                    | Key Uncertainties/<br>Questions  |
|-------------------------------------|----|---|---|--|--|--|
|                                     |    |   |   | transition<br>habitat<br>possible.                     |  |  |
|                                     | 3  | Breach Island<br>Ponds on mud<br>slough                         | May need<br>levee to<br>protect<br>north<br>(A22/A23) |  | Water Trail<br>access to<br>marsh on Mud<br>Slough | Feasibility study of benefits needed?  |
|                                     | 4  | A2W tidal   |   | Future<br>Upland<br>transition<br>habitat<br>possible. | Bay Trail<br>enhancement                           |  |
|                                     | 5  | A3W Seasonal Trail  |   |  |  |  |
|                                     | 6  | A3W Managed<br>Pond Enhancement                                 |   |  |  | <ul> <li>Applied Study on pnd management and algae<br/>/ DO issues?</li> </ul> |
| With Levee<br>'Enhancement'<br>Only | 7  | A3N tidal   | Inland<br>levee<br>needed                             |  |  | ■ PG&E   |
|                                     | 8  | A9/10/11/14 fully<br>tidal                                      | -   |  | Loss of A9<br>loop                                 | Need to find managed ponds elsewhere?  |
| With Corps                          | 9  | Levee Stevens<br>Creek to Sunnyvale<br>west with<br>restoration |   |  |  |  |
| Levees*                             | 10 | Alviso levee and<br>restore Ponds<br>A9/10/11/12/13/14/<br>15   |   | 7  |  | <ul> <li>Railroad has to be raised to build Alviso levee</li> </ul>            |
|                                     | 11 | A23 tidal   |   |  |  |  |

\*These are not under consideration for Phase 2 due to the likely timing of Corps flood management levee construction.





## **Project-wide Actions**

Project-wide actions are those that the PMT felt were important to consider in Phase 2, but were not specific to an individual pond complex at this time. Upon further development, they may be focused on a specific geographic region, but for now are being considered at a landscape-scale.

#### Beneficial re-use of dredged material.

Get approval to opportunistically receive dredge material in 3-5 locations (matching the upland transition zones areas if possible) throughout the Project area.

*Rationale:* In light of sea-level rise, existing subsided ponds, potential reduction in suspended sediment concentrations in the Bay, and proposed broad upland transition zones, the Project can utilize as much sediment as possible. Since the inception of the Project, opportunities have arisen where unplanned sources of material were available. The Project is proposing to pursue approvals to receive material at various locations within the Project footprint as they become available. This will allow the Project to capitalize on sediment as it becomes available. Ideally these materials will be used to expedite marsh development, fill borrow ditches, and create broad upland transition zones. Applied Studies evaluating characteristics (such as contaminants) and placement of dredge materials would greatly inform future management actions.

#### Subtidal Habitat Goals pilot projects.

Pilot project(s) and/or studies at any of the complexes relative to the Subtidal Goals Project (e.g., eelgrass, oyster, living shoreline projects).

*Rationale:* The Draft Subtidal Habitat Goals Report is currently out for public review and will be finalized during the Phase 2 planning process. The long-term vision for the restoration of the South Bay by the PMT, Science Team, National Science Panel and Stakeholders Forum for the South Bay Salt Pond Restoration Project has always included subtidal habitat enhancements as part of the long-term vision. Numerous opportunities exist to further the goals of both projects through Applied Studies or pilot projects as part of Phase 2.

#### Public access and recreation study.

Continue to study user needs/wants for new public access and recreation features associated with the project.

*Rationale:* Public access and recreation is one of the three goals of the Project. However, planning for public use has been largely focused on site specific opportunities. The PMT will make a comprehensive evaluation of the needs and desires of the public in terms of public access and recreation is needed to help guide future phases of the Project to make sure that we are meeting the needs of the likely users.

## **V. PROJECT EVALUATION MATRIX**

Potential Phase 2 options are laid out in the matrix below (Table 4) that takes into account the revised Phase 2 evaluation criteria described earlier in the report (see Section II, page 7). The purpose of the evaluation matrix below is to illustrate the Project Managers' initial assessment of each Phase 2 option, using the selection criteria described earlier. These criteria include:

- Likelihood of progress toward Project Objectives
- Opportunities for adaptive management
- Readiness to proceed
- Visibility and accessibility
- Balance
- Availability of funding
- Value in continuing to build Project support\*
- Dependency on precedent actions\*

*Note:* In general, actions that require a major precedent action, e.g. construction of a flood management levee, are not being considered in Phase 2. For that reason "dependency on precedent action" is not included in the matrix. In addition to "Value in continuing to build Project support," the "Visibility and Accessibility" criterion was also used as a proxy for assessing an action's overall value in continuing to develop public support for the Project

# Table 4. Project evaluation Matrix for Phase 2 Actions. (Ranking Convention: ○=Low, ●=Medium, ●=High)

| Restoration                                    |                   |    |    | ance                         |   |   | Flood<br>Protection                        | Progress<br>Toward | Readiness to         | Value to the<br>Project:                     | Priority for<br>Applied      | Cost <sup>8</sup> |
|--|-------------------|----|----|------------------------------|---|---|--|--------------------|----------------------|--|------------------------------|-------------------|
| Action   | Type <sup>1</sup> |    |    | Pond<br>Complex <sup>2</sup> |   |   | Level <sup>3</sup> Objectives <sup>4</sup> |                    | Proceed <sup>5</sup> | Visibility and<br>Accessibility <sup>6</sup> | Study?<br>(Y/N) <sup>7</sup> | Cost              |
| Beneficial<br>re-use of<br>dredged<br>material | hr                | fm |    | A                            | E | R | ٠  | ٠                  |                      | 0  | Y (1)                        | •                 |
| Subtidal<br>Habitat<br>Goals pilot<br>projects | hr                |    |    | A                            | Е | R | •  | •                  |                      | 0  | Y (3)                        | ٠                 |
| Public<br>access and<br>recreation<br>study    |                   |    | ра | A                            | Е | R | •  | •                  | 0                    | 0  | Y (4)                        | •                 |
| R4 Tidal<br>Restoration                        | hr                |    |    |                              |   | R | •  |                    | •                    | •  | Y (5,7)                      | •                 |
| R5/S5<br>managed<br>ponds                      | hr                |    | 4  |                              |   | R | •  | •                  | ٠                    | •  | N                            | ٠                 |
| R1/R4/R2<br>seasonal +<br>re-plumb<br>R3/S5/R5 | hr                |    |    |                              | 7 | R | ·  | 0                  | ٠                    | 0  | Ν                            | ٠                 |
| New water<br>control<br>structures             | hr                |    |    |                              |   | R | •  | 0                  | •                    | 0  | N                            | ٠                 |

| Restoration        |                   |    | Bala | ance |                              |   | Flood<br>Protection | Progress                          | Readiness to         | Value to the<br>Project:                     | Priority for<br>Applied      | Cost <sup>8</sup> |
|--------------------|-------------------|----|------|------|------------------------------|---|---------------------|-----------------------------------|----------------------|--|------------------------------|-------------------|
| Action             | Type <sup>1</sup> |    |      |      | Pond<br>Complex <sup>2</sup> |   | Level <sup>3</sup>  | Toward<br>Objectives <sup>4</sup> | Proceed <sup>5</sup> | Visibility and<br>Accessibility <sup>6</sup> | Study?<br>(Y/N) <sup>7</sup> | Cost              |
| at R ponds         |                   |    |      |      |                              |   |                     |                                   |                      |  |                              |                   |
| R4 spur<br>trail   |                   |    | pa   |      |                              | R | •                   | •                                 | •                    |  | Y (4,7)                      | •                 |
| Trail              |                   |    |      |      |                              |   |                     |                                   |                      |  |                              |                   |
| between            |                   |    |      |      |                              |   |                     |                                   |                      |  |                              |                   |
| Hwy and            |                   |    | pa   |      |                              | R | •                   | •                                 | •                    |  | Y (4,7)                      | •                 |
| Bayfront           |                   |    |      |      |                              |   |                     |                                   |                      |  |                              |                   |
| Park               |                   |    |      |      |                              |   |                     |                                   |                      |  |                              |                   |
| E2 Tidal           | hr                | fm |      |      | Е                            |   | •                   | •                                 |                      | •  | Y (3, 9, 10)                 | •                 |
| Restoration        |                   |    |      |      |                              |   |                     |                                   |                      | •  | 1 (0, ), 10)                 |                   |
| E2/E4              |                   |    |      |      | -                            |   |                     |                                   |                      |  |                              |                   |
| Tidal              | hr                | fm |      |      | Ε                            |   | •                   | •                                 | •                    | •  | Y (3, 9, 10)                 | •                 |
| Restoration        |                   |    |      |      |                              |   |                     |                                   |                      |  |                              |                   |
| E5/E6/E6C<br>Tidal | 1                 |    |      |      | Е                            |   |                     |                                   |                      |  | V(2 = 10)                    |                   |
| Restoration        | hr                |    |      |      | E                            |   | 0                   |                                   | •                    | •  | Y (3, 5, 10)                 | 0                 |
| E1/E7              |                   |    |      |      |                              |   |                     |                                   |                      |  |                              |                   |
| Tidal              | hr                |    |      |      | E                            |   | •                   | •                                 | •                    | •  | Y (3, 9, 10)                 | •                 |
| Restoration        | 111               |    | 4    |      | Ľ                            |   |                     |                                   |                      |  | 1(3, 9, 10)                  | •                 |
| E2/E4 +            |                   |    |      |      |                              |   |                     |                                   |                      |  |                              |                   |
| E2/E4 +<br>E1/E7   |                   |    |      |      |                              |   |                     |                                   |                      |  |                              |                   |
| Tidal              | hr                |    |      |      | Е                            |   | •                   | •                                 | •                    | •  | Y (3, 9, 10)                 | •                 |
| Restoration        |                   |    |      |      |                              |   |                     |                                   |                      |  |                              |                   |
| E1-6 +             |                   | 1  |      |      |                              | 1 |                     |                                   |                      |  |                              |                   |
| E6C Tidal          | hr                |    |      |      | Е                            |   | 0                   | •                                 | •                    | ●  | Y (3, 5, 10)                 | 0                 |
| Restoration        |                   |    |      |      |                              |   | _                   | -                                 | _                    | -  |                              | -                 |

| Restoration   |    |                   | Bala | nce |                              |  | Flood                            | Progress                          | Readiness to         | Value to the<br>Project:                     | Priority for<br>Applied      | Cost <sup>8</sup> |
|---|----|-------------------|------|-----|------------------------------|--|----------------------------------|-----------------------------------|----------------------|--|------------------------------|-------------------|
| Action  |    | Type <sup>1</sup> |      |     | Pond<br>Complex <sup>2</sup> |  | Protection<br>Level <sup>3</sup> | Toward<br>Objectives <sup>4</sup> | Proceed <sup>5</sup> | Visibility and<br>Accessibility <sup>6</sup> | Study?<br>(Y/N) <sup>7</sup> | Cost              |
| Eel Grass<br>Subtidal<br>Habitat                            | hr |                   |      |     | Е                            |  | •                                | •                                 | •                    | 0  | Y (3)                        | •                 |
| G-1 levee   |    | fm                |      |     | Е                            |  | •                                | •                                 |                      | •  | Y (5, 7)                     | 0                 |
| Spur trail<br>along E6 &<br>E7 to<br>Alvarado<br>salt works |    |                   | ра   |     | Е                            |  | ٠                                | •                                 |                      | •  | N                            | •                 |
| EBRPD<br>Bay Trail<br>along<br>inboard G-<br>1 levee        |    |                   | ра   |     | Е                            |  | 0                                | •                                 | 0.                   | •  | Y (7)                        | •                 |
| A1 Tidal  | hr |                   |      | А   |                              |  | •                                |                                   | •                    | •  | Y (5,7)                      | •                 |
| A1 & A2W<br>Tidal   | hr |                   |      | A   |                              |  | •                                |                                   | ٠                    | •  | Y (5,7)                      | •                 |
| Breach<br>Island<br>Ponds on<br>mud slough                  | hr |                   | 4    | A   |                              |  | •                                | •                                 | •                    | ٠  | Ν                            | ٠                 |
| A2W Tidal   | hr |                   |      | А   |                              |  | •                                | •                                 | •                    | •  | Y (5,7)                      | •                 |
| A3W<br>Seasonal<br>Trail                                    |    |                   | ра   | А   |                              |  | •                                | ٠                                 | •                    | ٠  | Ν                            | •                 |

| Restoration<br>Action                     | Balance           |  |                              |   |                    | <br>Flood<br>Protection           | Progress                    | Readiness to                                 | Value to the<br>Project:     | Priority for<br>Applied | Cost <sup>8</sup> |
|---|-------------------|--|------------------------------|---|--------------------|-----------------------------------|-----------------------------|--|------------------------------|-------------------------|-------------------|
|   | Type <sup>1</sup> |  | Pond<br>Complex <sup>2</sup> |   | Level <sup>3</sup> | Toward<br>Objectives <sup>4</sup> | <b>Proceed</b> <sup>5</sup> | Visibility and<br>Accessibility <sup>6</sup> | Study?<br>(Y/N) <sup>7</sup> | Cost                    |                   |
| A3W<br>Managed<br>Pond<br>Enhanceme<br>nt | hr                |  |                              | A |                    | •                                 | ٠                           |  | 0                            | N                       | •                 |
| A3N Tidal                                 | hr                |  |                              | А |                    | •                                 | •                           | •  |                              | Ν                       | •                 |

Key:

<sup>1</sup>hr=habitat restoration, fm=flood management, pa=public access or recreation

<sup>2</sup>A=Alviso, E=Eden Landing, R=Ravenswood

<sup>3</sup>Flood Protection Criterion:

- •: FEMA flood management levee required
- •: Able to proceed without FEMA levee
- •: No flood concerns/improves flood management

<sup>4</sup>Progress Toward Objectives:

- • •: Precludes planned progress to 50-50 Alternative
- •: Moves to/Equal to 50-50 Alternative
- •: Moves past 50-50 Alternative toward 90-10

<sup>5</sup>Readiness Criterion:

- • •: Significant precedent actions needed (e.g., FEMA levee)
- •: Typical constraints (design, regulatory, etc.)
- •: No impediments to proceeding
- <sup>6</sup>Visibility and Accessibility Criterion:
  - • •: Neither very visible nor accessible
  - •: Visible, but not accessible, or vice versa
  - •: Both very visible and accessible

<sup>7</sup>See Table 5 below for referenced Applied Study number. <sup>8</sup>Cost Criterion:

- • •: >\$8 million
- •: \$2-8 million
- •: <\$2 million

## **VI. APPLIED STUDIES**

Many of the South Bay Salt Pond Restoration Project actions are specifically designed either to facilitate (or coordinate with Adaptive Management) a specific applied research question, or to respond to the findings of applied research regarding the optimal mix of tidal restoration, pond management, non-levee-dependent flood management and public access and recreation.

Phase 1 of the project includes the implementation of many Applied Studies. All of these studies are designed to provide the Project with important information about the potential for expanding tidal marshes while preserving habitat for pond-dependent species. Several Applied Studies in Phase 1 will also provide information on the effects of increased public access on the wildlife in the ponds and newly restored marshes.

As the Project Management Team developed the options for Phase 2, Project Lead Scientist Laura Valoppi, took the lead in developing concepts for relevant adaptive management Applied Studies that should proceed in Phase 2. The table below illustrates those proposed studies.

## Table 5. Potential Phase 2 Applied Study Concepts

| Number | Study Idea  | All<br>Complexes | Ravenswood | Eden<br>Landing | Alviso |
|--------|---|------------------|------------|-----------------|--------|
| 1      | <ul> <li>Dredge material and sediment plan number, sources, types</li> <li>Feasibility of use of dredge spoils</li> </ul>   | X                |            |                 |        |
| 2      | <ul> <li>Spartina hybrid issue</li> <li>How much hybridization is okay (genetic question)?</li> <li>How much invasive Spartina is okay before control actions are taken?</li> <li>This requires collaboration with others/ISP.</li> </ul>   | X                |            |                 |        |
| 3      | Subtidal pilot project<br>Collaboration with Subtidal Goals Project<br>Eelgrass study/pilot project off E2  |                  | Х          |                 |        |
| 4      | <ul> <li>Public access/use surveys/studies</li> <li>Different communities and user groups, languages</li> <li>Human disturbance on upland transition zones.</li> </ul>  | X                |            |                 |        |
| 5      | <ul> <li>Upland transition zones (possibly linked to Number 1 above)</li> <li>How, where?</li> <li>How to construct?</li> <li>How to best construct upland transition zones to maximize benefits to marsh species, especially clapper rail and salt marsh harvest mouse?</li> <li>Source of materials and stockpiles?</li> <li>What materials can be used vis-à-vis soil properties/texture?</li> <li>What contaminant concerns?</li> <li>Vegetation management: what to seed with? What is native in this habitat? How do we control non-native invasive vegetation on a large scale?</li> </ul> | X                | Х          | X               | Х      |
| 6      | TAC recommended a long-term "holistic" mercury monitoring program for South Bay Salt Ponds  | Х                | Х          | Х               | Х      |

| Number | Study Idea   | All<br>Complexes | Ravenswood | Eden<br>Landing | Alviso |
|--------|--|------------------|------------|-----------------|--------|
|        | <ul><li>PMT/TAC to reach consensus on biosentinels</li><li>National panel to develop toxicity thresholds</li></ul>   |                  |            |                 |        |
| 7      | <ul> <li>What effect will a trail have on a planned transition zone habitat and species use? Could it make species more vulnerable to predation? (Linked to #4 above.)</li> <li>If E6/E5 made tidal first with upland transition habitat and trail adjacent – issue of increased predation or disturbance from trail to upland transition habitat</li> </ul> |                  | X          | Х               |        |
| 8      | Look at SF2 island/habitat for increase in number of snowy<br>plover and shorebirds (re: potential loss of habitat for small<br>shorebirds at R4)  |                  | х          |                 |        |
| 9      | <ul> <li>Salt pannes if they form in E2/E1: and E8A/E9:</li> <li>How do waterbirds use?</li> <li>Hg issues since wet/dry cycle?</li> <li>Muted Mt. Eden Creek pannes study those?</li> </ul>   | $\mathcal{O}$    |            | Х               |        |
| 10     | How does opening/increasing tidal prism in Old Alameda Creek<br>and/or Alameda Flood Control Channel affect fish resources in<br>those channels?   |                  |            | Х               |        |
| 11     | If A1/A2W became tidal and displaced dabbling and diving<br>ducks, what effect on Pond A3W and its existing use by ducks?<br>What is the carrying capacity of A3W? What are the effects of<br>hunting within a smaller footprint of ponds?   |                  |            |                 | Х      |