# 3.15 Public Services

# 3.15.1 Physical Setting

# Methodology

This section presents information on public services and utilities in the SBSP Restoration Project Area. Public services include police, fire and emergency service. Schools and solid waste services are also discussed. Background information was drawn from applicable regional and local general plans and policies as well as from public service and utility representatives.

### **Regional Setting**

In the South Bay, public services such as police, fire and emergency service are primarily provided by each local jurisdiction. These services, applicable to both the SBSP Restoration Project Area, are described below. Emergency response staffing and ratios are provided but are for informative purposes only and should not be used to determine adequacy of service. In most jurisdictions, adequacy of service is determined by response time with an ideal response time set at around four minutes. Jurisdictions strive to maintain appropriate staff levels to achieve this goal.

## **Project Setting**

## Eden Landing

The Eden Landing pond complex is located in the cities of Hayward and Union City, in Alameda County.

### Hayward

*Police Services*. The City of Hayward Police Department provides police protection services to the City of Hayward, including the SBSP Restoration Project Area. The City of Hayward Police Department is headquartered at 300 West Winton Avenue in Hayward. For emergencies, Hayward's police response time is generally five minutes or less (Dodi, 2005). Currently, the police force consists of 193 sworn officers (Bryant 2004), (Dodi, 2005).

Fire Protection and Emergency Services. The City of Hayward Fire Department provides service to the entire city, including the SBSP Restoration Project Area, and to the Fairview Fire Protection District on a contract basis. There are eight fire stations within the City of Hayward as well as one station located in Fairview (Jolly, 2005). Station Number 4, located at 27836 Loyola Avenue in Hayward, is the closest station to the SBSP Restoration Project Area and would be the first to respond in the case of an emergency call within the SBSP Restoration Project Area. Currently the Hayward Fire Department serves a population of 158,000 people with 147 budgeted positions (109 firefighting positions, three Battalion Chiefs, and the remaining positions in Fire Prevention, Hazardous Materials, Training, and Administration) (Jolly, 2005). The existing service ratio is one firefighter per 1,449 residents.

In the City of Hayward, four units are dispatched to all single-family dwelling fires with five units responding to apartment houses and commercial and industrial fires. The City of Hayward has been able

to deliver all dispatched units to 90 percent of all reported structure fires within five minutes (Jolly 2005). The City has upgraded its Emergency Response System by installing traffic signal priority for Fire Department vehicles, which has improved response times (City of Hayward 2003). However, the northern portion of the Eden Landing pond complex, just south of SR 92, is beyond a five-minute response time for the City of Hayward's emergency, medical and fire response.

Schools. The Hayward Unified School District (HUSD) provides public education in the City for Kindergarten through the 12<sup>th</sup> grade (HUSD, 2005 [accessed]). The southern portion of the City of Hayward is served by the New Haven Unified School District (see the Union City discussion, below). The HUSD has 26 elementary schools, five middle schools, and four high schools located throughout the city. No schools are within the SBSP Restoration Project Area.

*Solid Waste*. Waste Management of Alameda County provides solid waste collection and disposal services and coordinates recycling and source reduction programs for residential and commercial uses within the City of Hayward.

#### **Alviso**

The Alviso pond complex is located bayward of the cities of Fremont, San Jose, Sunnyvale and unincorporated Santa Clara County. A small portion of the complex is located within northern Mountain View.

#### **Fremont**

*Police Services*. The City of Fremont Police Department provides police protection service within the City of Fremont and includes areas immediately south of the SBSP Restoration Project Area. Fremont's Police Department is headquartered at 2000 Stevenson Boulevard in the City of Fremont. For emergencies calls Fremont police response time is three minutes or less. Currently, the police force consists of 188 authorized sworn officers and 111 support personnel; the service ratio is 0.88 officers per 1,000 residents (Steckler, 2004).

Fire Protection and Emergency Services. The Fremont Fire Department provides emergency fire protection, prevention, rescue and emergency medical services to the City of Fremont including the areas immediately surrounding the SBSP Restoration Project Area. The Fremont Fire Department Administration Offices are located at 3300 Capitol Avenue in Fremont. With a service area of 92 square miles and a service population of approximately 208,000, the Fremont Fire Department currently maintains ten stations located in Fremont, and employs a staff of 130 trained firefighters (McCulim, 2004). The Fremont Fire Department provides emergency fire protection, prevention, rescue and emergency medical services to the City of Fremont including the Alviso pond complex. Station Number 5, located at 55 Hackamore Lane in Fremont, is the closest to the Alviso pond complex and would respond in the case of an emergency. Station Number 5 includes an engine company, a patrol unit and a hazardous materials response unit.

*Schools*. The Fremont Unified School District (FUSD) provides public education in the City for levels Kindergarten to 12<sup>th</sup> grade (FUSD, 2005). The FUSD has 29 elementary schools, five middle schools, and six high schools, as well as one adult school in the city. No schools are located within the SBSP Restoration Project Area.

*Solid Waste*. The City of Fremont administers a contract with Allied Waste Services for the collection and disposal of residential and commercial waste and recycling.

#### San Jose

*Police Services*. The San Jose Police Department provides police protection services for the City of San Jose, including the Alviso pond complex. San Jose's Police Department is headquartered at 201 West Mission Street in the City of San Jose with three Community Policing Centers located throughout the City, and one in Alviso. For emergencies calls San Jose's police response time is six minutes or less. The police force consists of 1,379 sworn officers serving a population of 920,000 with a service ratio of 1.5 officers for every 1,000 residents (Depner, 2004).

Fire Protection and Emergency Services. The San Jose Fire Department (SJFD) provides fire protection services to the City of San Jose, including the Alviso pond complex. The SJFD serves a population of 923,000 and an area of 205 square miles. The SJFD maintains 31 fire stations (Station Numbers 1 through 31) located throughout the City. Station 25, located at 1590 Gold Street serves the Alviso pond complex and would respond to any calls for service. This station is currently equipped with one engine (Post, 2004).

The SJFD has 794 employees (665 sworn staff) and includes paramedics, captains, chiefs, engineers. The SJFD maintains a current service ratio of approximately 0.7 firefighting staff per 1,000 residents (Post, 2004).

*Schools.* The San Jose Unified School District (SJUSD) provides public school education in the City for levels Kindergarten to 12<sup>th</sup> grade. The SJUSD has 27 elementary schools, six middle schools, and seven high schools, and one college preparatory charter school. No schools are within the SBSP Restoration Project Area.

*Solid Waste.* Norcal Waste Systems collects and disposes/recycles the majority of the residential and commercial waste from within the City (City of San Jose, 2005). GreenTeam provides solid waste and recycling service to the remaining portion of the City.

#### Santa Clara County

Police Services. The Santa Clara County Sheriff's Department is headquartered at 55 West Younger Avenue in San Jose with a substation located at 14374 Saratoga Avenue in Saratoga. The Sheriff's Department provides police services to the unincorporated areas of Santa Clara County and includes the SBSP Restoration Project Area. The Sheriff's Department has 635 full-time, sworn, badge staff. In addition to the full-time badge staff, the Sheriff's Office has 65 Reserve Deputy Sheriffs. To support the entire operation, the Department employs 223 non-sworn, civilian staff. The Sheriff's Department does

not maintain a service standard based on officers per residents, but rather on the number of calls for service (Santa Clara County, 2004) (Rode, 2004).

There are several specialized units and teams within the Sheriff's Office. These include Community Relations, Canine Unit, Search and Rescue (including Mounted), Dive Team, Traffic/Motorcycles, Off-Road Enforcement Team, Hostage Negotiation Team, SERT (Sheriff's Emergency Response Team), Crowd Control Unit, Intelligence/Vice and Bomb Squad. The Sheriff's Office hosts or participates in several joint-agency task forces (Santa Clara County, 2004).

The Santa Clara County Fire Department (SCCFD) does not provide fire protection services to the SBSP Restoration Project Area. The portion of unincorporated Santa Clara County located in the Project Area would either be served by the City of Mountain View Fire Department or the City of Sunnyvale Fire Department depending on the location of the incident.

*Schools.* Santa Clara County does not have its own school district but consists of school districts that are located within incorporated cities (*e.g.*, Sunnyvale, San Jose, Mountain View). Please refer to the discussions above and below.

Solid Waste. Green Valley Disposal and Recycling provides garbage collection and disposal, as well as recycling services to residential and commercial uses in the unincorporated portion of Santa Clara County (Green Valley Disposal, 2002 [accessed]).

### Sunnyvale

Police Services. As a division of the City of Sunnyvale Public Safety Department, the Sunnyvale Department of Police Services provides police protection services within the City of Sunnyvale including the Alviso pond complex. Sunnyvale's Police Department is headquartered at 700 All America Way in the City of Sunnyvale. For emergencies, Sunnyvale's police response time is 3.5 minutes (Tano, 2005). Currently, the Public Safety Department has a total of 220 sworn officers, 84 of which are police line personnel who patrol the streets. The service ratio is 0.65 officers for every 1,000 residents (based on a residential population of 128,012 [US Census 2004]) (Tano, 2005).

Fire Protection and Emergency Services. As a division of the City of Sunnyvale Public Safety Department, the Sunnyvale Fire Prevention Unit has 81 line personnel (Tano, 2005). In addition, there are two full-time Fire Inspectors / Fire Cause Investigators (sworn) and three full-time Fire Protection Engineers (civilians) under the supervision of the Fire Marshal.

The Sunnyvale Fire Prevention Unit (SFPU) provides fire protection services to the City of Sunnyvale, including the Alviso pond complex. The SFPU maintains six fire stations (Station numbers 1–6) located throughout the City. Station 5, located at Matilda and Lockheed Martin Way in Sunnyvale, serves the Alviso pond complex and responds to any call for service. For fire and medical emergencies combined, the SFPU response time is 4.25 minutes (Tano, 2005). Station 5 is currently equipped with one active and one reserve engine (Tano, 2005).

*Schools*. The Sunnyvale School District (SSD) provides public education in the City for Kindergarten through the 8<sup>th</sup> grade (Sunnyvale School District, 2005 [accessed]). The SSD consists of eight elementary schools and two middle schools. These schools are located throughout the city, though no schools are within the SBSP Restoration Project Area.

*Solid Waste*. Specialty Solid Waste and Recycling provides garbage and recycling services to the City of Sunnyvale (Specialty Solid Waste and Recycling, 2005 [accessed]).

#### Mountain View

*Police Services*. The City of Mountain View Police Department is headquartered at 1000 Villa Street in Mountain View. The Police Department currently employs 99 sworn police officers and a total staff of 148 members. For highest emergency calls (Priority E), the police responded within four minutes 75.3 percent of the time. The next level of emergency calls, the police responded within four minutes 55.1 percent of the time (City of Mountain View, 2005 [accessed]). Based on a population of 70,708 (Matsuda, 2005), the service ratio of officers to residents is 1.4 officers per 1,000 residents.

Fire Protection and Emergency Services. The City of Mountain View Fire Department serves an evening population of 70,708 with 85 full-time, permanent positions staffing three divisions (City of Mountain View 2005 [accessed], Matsuda 2005). There are 69 firefighters, including three battalion chiefs. The Department has five fire stations located throughout the City. Each has an engine, and Station 1 also has a truck and rescue unit. The closest stations to the SBSP Restoration Project Area is Station 5 located at 2196 North Shoreline Boulevard, in Mountain View. Station 5 would be the first to respond in the case of an emergency within the Alviso pond complex.

The firefighting staff is Emergency Medical Technician (EMT) qualified, and 21 firefighters are also paramedics (Matsuda, 2005). One paramedic is required per station. The City also contracts with AMR for first responder paramedic.

Schools. The Mountain View-Whisman School District (MVWSD) provides public education in the City for Kindergarten through the 8<sup>th</sup> grade (MVWSD, 2005 [accessed]). It has seven elementary schools and two middle schools within the City. No schools are within the SBSP Restoration Project Area. The Mountain View Los Altos (MVLA) High School District provides public education in the cities of Mountain View and Los Altos for 9<sup>th</sup> through 12<sup>th</sup> grade (MVLA 2003). It has two high schools, one of which is located in the City of Mountain View. This school is located outside of the Project Area.

*Solid Waste.* Foothill Disposal provides garbage collection, disposal, and recycling services for residential and commercial use within the City of Mountain View (Foothill Disposal, 2005).

#### Ravenswood

The Ravenswood pond complex is adjacent to the Dumbarton Bridge and is contained within the City of Menlo Park, but is bordered to the northwest and southeast by the cities of Redwood City and East Palo Alto.

#### Menlo Park

*Police Services*. The Menlo Park Police Department provides police protection services within the incorporated city of Menlo Park, including the Ravenswood pond complex. Outside city boundaries, the San Mateo County Sheriff's Department, based in Redwood City, and the California Highway Patrol (CHP) have jurisdiction. The CHP patrols highways that pass through Menlo Park, including I-280, US 101, and El Camino Real (SR 82), while the Sheriff patrols county-controlled roads and responds to calls in unincorporated areas adjacent to Menlo Park (City of Menlo Park 1994).

Menlo Park's Police Department is headquartered at 701 Laurel Street, within the Menlo Park Civic Center. The Belle Haven Substation is located at 1197 Willow Road and is the closer of the two stations to the Ravenswood pond complex. For emergency calls, Menlo Park's police response time is three minutes or less. Non-emergency requests for service are generally answered within 15 minutes. Currently, the police force consists of 51 sworn officers with a complement of 23 support personnel. In addition, the department has a reserve police organization with one part-time volunteer employee (Acker 2004) (City of Menlo Park, 1994).

Fire Protection and Emergency Services. The Menlo Park Fire Protection District (MPFPD) provides fire protection services to Menlo Park, portions of Atherton, East Palo Alto, and adjacent unincorporated portions of San Mateo County and includes the Ravenswood pond complex. With a service area of approximately 30 square miles and a service population of 93,000, the MPFPD currently maintains seven stations located in Menlo Park, East Palo Alto, and Redwood City, and employs a staff of 83 trained firefighters (Tora, 2004) (City of Menlo Park 1994).

The MPFPD maintains five stations in Menlo Park, including Fire Department Headquarters. The headquarters is equipped with a command vehicle, one hook and ladder truck, and one rescue unit. The remaining stations in Menlo Park each have one engine (Tora, 2004). Fire Station Number 77, located at 1467 Chilco Avenue in Menlo Park, is closest to the Ravenswood pond complex and would be the first to respond in the case of an emergency call from within the pond complex.

All fire apparatus are equipped with automatic defibrillators. A firefighting staff of approximately 20 currently provides service within Menlo Park around the clock (Tora, 2004). Firefighting staff members are qualified as first responder EMTs. While rush-hour traffic poses occasional problems, response times for emergency calls average four to five minutes. Five MPFPD fire prevention professionals currently provide fire prevention information and public education as well as monitor the safety of industrial hazardous waste storage facilities (Tora, 2004) (City of Menlo Park 1994).

Schools. The Menlo Park Elementary School District provides public education in parts of Menlo Park, Atherton and unincorporated San Mateo County. It has one elementary and one middle school in the City of Menlo Park (Menlo Park City School District, 2005 [accessed]). The Ravenswood City School District also provides public education to Menlo Park students, and has three elementary schools (Ravenswood City School District, 2004). No schools are within the SBSP Restoration Project Area.

*Solid Waste*. Allied Waste Services provides garbage collection, disposal, and recycling services for residential and commercial use within the City of Menlo Park (Allied Waste Services 2005).

### Public Services in the Region

### **Union City**

*Police Services.* The Union City Police Department is headquartered at 34009 Alvarado-Niles Road in Union City. A substation is located at Union Landing at the corner of I-880 and Alvarado-Niles Road. Union City's police response time is 4.5 minutes or less for emergency calls. Currently, the existing staffing level is 1.4 full-time personnel per 1,000 residents (City of Union City, 2002) (Stewart, 2004).

Fire Protection and Emergency Services. The Union City Fire Department provides fire protection services to Union City and includes areas immediately surrounding the SBSP Restoration Project Area. With a service area of approximately 18 square miles and a service population of 71,000, the department currently maintains four stations located throughout Union City and employs a staff of 44 full-time trained firefighters (Ramirez, 2005). The existing staffing level is 0.61 full-time fire personnel per 1,000 residents.

The fire department has three engines, one quint and two type-3 wildland engines. All fire stations are staffed at all times with firefighters, at least one paramedic and one Battalion Chief. (Ramirez, 2005). Station Number 4, located at 3500 Eastin Court is the closest station to the SBSP Restoration Project Area and would provide fire protection services in the case of an emergency (City of Union City, 2004). Fire personnel provide all emergency services including paramedic services (City of Union City 2005, [accessed].

*Schools*. The New Haven Unified School District (NHUSD) provides public school education in Union City for levels Kindergarten to 12<sup>th</sup> grade (NHUSD, 2005 [accessed]). The NHUSD has eight elementary schools, three middle schools, and three high and adult schools within the City. No schools are within the SBSP Restoration Project Area.

*Solid Waste*. The City of Union City's Manager's Office administers a contract with Allied Waste Services for the collection and disposal of residential and commercial waste and recycling services.

#### Newark

Police Services. Law enforcement services are provided by the City of Newark Police Department.

*Fire Protection and Emergency Services.* The Newark Fire Department operates three fire stations with a total of 34 non-administrative personnel and five engines.

*Schools*. The Newark Unified School District (NUSD) provides public school education in the City for levels Kindergarten to 12th grade (NUSD, 2005 [accessed]).

<sup>&</sup>lt;sup>1</sup> A quint is described as a hybrid between an engine (which carries water) and a ladder truck (which holds an aerial ladder).

*Solid Waste.* Waste Management provides garbage collection and disposal and recycling services to residential and commercial uses in the City of Newark.

#### Palo Alto

*Police Services*. Law enforcement services are provided by the Palo Alto Police Department. The police headquarters is located at 275 Forest Avenue, Palo Alto.

Fire Protection and Emergency Services. Fire protection services are provided by the Palo Alto Fire Department. The Department operates seven full-time fire stations around the City and on the Stanford campus and one station that is operated during the summer (Palo Alto, 2003).

*Schools*. The Palo Alto Unified School District (PAUSD) provides public school education in the City for levels Kindergarten to 12th grade (PAUSD, 2005 [accessed]).

*Solid Waste*. The Palo Alto Sanitation Company (PASCO) provides garbage collection and disposal and recycling services to residential and commercial uses in the City of Palo Alto.

#### East Palo Alto

*Police Services*. The East Palo Alto Police Department (EPAPD) is located at 2415 University Avenue in East Palo Alto and provides police services to the City of East Palo Alto.

*Fire Protection and Emergency Services*. Fire protection and emergency services in East Palo Alto are provided by the Menlo Park fire Department (see discussion above).

*Schools*. The Ravenswood City School District provides public school education in East Palo Alto for levels Kindergarten to 8th grade (PAUSD, 2004).

*Solid Waste*. Allied Waste Services, Inc. provides garbage collection and disposal and recycling services to residential and commercial uses in the City of East Palo Alto (Allied Waste Services 2005).

### Redwood City

*Police Services*. The Redwood City Police Department, located at 1301 Maple Street, deploys mobile patrol officers, traffic enforcement officers, and community service officer in Redwood City (Fon, 2004).

Fire Protection and Emergency Services. The Redwood City Fire Department includes five fire stations housing five engines and one truck, and currently has over 70 staff members including firefighters, firefighter/paramedics, captains and battalion chiefs, fire prevention staff, training staff, and administrative staff (Redwood City, 2004 [accessed]).

*Schools.* The Redwood City School District serves provides public school education in the City for levels Kindergarten to 8th grade (Redwood City School District, 2005 [accessed]). Sequoia Union High School District provides high school education in the City (City of Redwood City, 2005).

*Solid Waste*. Allied Waste Services provides garbage collection and disposal and recycling services to residential and commercial uses in the Redwood City (Allied Waste Services 2005).

## 3.15.2 Regulatory Setting

This section provides the regulatory background necessary to analyze the effects on public services associated with the SBSP Restoration Project. Applicable local and regional plans and policies were reviewed for information on existing land uses and policies.

### **Eden Landing**

*Hayward.* The City of Hayward General Plan (City of Hayward 2003) includes the following relevant public services strategies, policies, and implementation measures:

### **Emergency Response and Preparedness**

2. Maintain response capabilities within the Department of Public Works to assure that City resources can be appropriately utilized during incidents of major or disaster proportions.

### **Public Utilities**

- 4. Public facilities will be maintained and operated in a manner that protects and enhances the environment.
- 1. Control waste discharge to avoid contamination of water resources, damage to bay ecology and hill erosion.
- 2. Utilize dredged silt and processed waste sludge productively, such as for marsh restoration and park development.

#### **Alviso**

**Fremont.** The City of Fremont General Plan (City of Fremont 2003) includes the following relevant public services strategies, policies, and implementation measures:

### Water, Flood, and Sanitary Sewer Services

*Implementation 3*: Work with the Alameda County Flood Control District to develop flood control measures that provide protection from flooding while preserving natural plant formations and natural topographic features.

**San Jose.** The City of San Jose 2020 General Plan (City of San Jose, 2004) does not provide relevant public services goals or policies associated with salt ponds.

**County of Santa Clara.** The County of Santa Clara General Plan (County of Santa Clara, 1994) provides public services-related strategies and policies associated primarily with new (urban) development and as such are not related to the SBSP Restoration Project. Strategy #4 of the General Plan identifies the need

to improve quality of life for all segments of the population. Policy C-EC 8(g) recognizes the need for providing adequate and efficient public services.

**Sunnyvale.** The City of Sunnyvale General Plan (City of Sunnyvale, 1995) includes the following relevant public services strategies, policies, and implementation measures:

### Public Safety Element

4.2C.1c: Review proposals for new or rehabilitated properties so that minimum protection standards for access, water supply, fire resistive construction, exiting, fire protection equipment, and control of hazardous processes are considered.

**Mountain View.** The City of Mountain View 1992 General Plan (City of Mountain View, 1992) identifies the mission of the Mountain View Fire Department which is "to prevent deaths, injuries, property losses, and environmental damages from fire, natural disasters, and uncontrolled release of toxic substances."

Relevant fire strategies, policies, and implementation include:

<u>Action 34.e</u>: Adopt and enforce proactive fire and life-safety codes that require property owners to share in the responsibility for fire protection services.

Action 34.f: Review development plans to be sure there is adequate access for emergency vehicles.

<u>Action 34.g</u>: Develop weed abatement programs that reduce the risk of fire while maintaining habitat value for native plants and animals.

<u>Action 35.c</u>: Maintain enough firefighters per shift to meet publicly accepted levels of risk and response expectations.

<u>Action 35.d</u>: Continue to participate in county-wide and state-wide mutual aid and automatic aid programs with neighboring cities.

Action 35.f: Maintain a water supply and water pressure that can meet potential firefighting demands.

Action 37.d: Strengthen construction requirements where hazardous materials are stored or used.

<u>Action 38.a</u>: Require an assessment of the past use of hazardous materials on proposed development sites.

The City of Mountain View 1992 General Plan (City of Mountain View, 1992) identifies the Mountain View Police Department as being responsible for maintaining the quality of life by protecting people and property, promoting community order through crime prevention and educational programs, apprehending and prosecuting criminals, and regulating non-criminal activities.

Relevant police strategies, policies, and implementation include:

Action 40.a: Maintain a force sufficiently staffed and deployed to sustain a four-minute maximum emergency response 70 percent of the time.

### Ravenswood

*Menlo Park.* The City of Menlo Park General Plan Policy Document (City of Menlo Park 1994) does not provide relevant goals or policies associated with public services and neither does the 2004 Menlo Park Municipal Code.

# **Relevant Plans in the Region**

*Union City.* The City's 2002 General Plan Policy Document (City of Union City, 2002) includes the following relevant public services strategies, policies, and implementation measures:

<u>PF-B.1.4</u>: Where some services are provided by other public entities, such as the Alameda County Water District (ACWD) and the Union Sanitary District (USD), the City shall coordinate construction efforts with these agencies to provide appropriate levels of service and minimize redundant construction costs.

<u>PF-J.1.4</u>: The City shall locate fire stations as needed to maintain acceptable response times that meet the service level expected by the community.

<u>PF-J.1.9</u>: The City shall strive to provide ambulance service to the community through the Fire Department staff and in conjunction with the Alameda County Emergency Medical Services Plan.

<u>PF-K.1.3</u>: The City's land use planning should be coordinated with the planning of school facilities and should involve the school district during the early stages of the land use planning process.

<u>PF-L.1.3</u>: The City's land use planning should be coordinated with the planning of library facilities that can be easily accessed by pedestrian and bicycle users, as well as by transit or motor vehicle, in order to enhance neighborhoods, minimize transportation requirements and costs, and minimize safety problems.

**Newark.** The City of Newark General Plan Update 2007 (City of Newark, 1992) does not provide goals or policies associated specific to police or fire protection services. However, relevant policy associated with public facilities is identified under Goal 1 and Policy c:

<u>Goal 1</u>: Maintain a variety of community services and facilities in Newark that are readily available and respond to the needs of all Newark residents.

<u>Policy c</u>: Maintain and expand, where necessary, physical facilities needed to provide for the needs of the community.

**East Palo Alto.** The City of East Palo Alto General Plan (City of East Palo Alto 1999) discusses both the role of the Menlo Park Fire District in the City of East Palo Alto and the role of the East Palo Alto Police Department; however, it does not provide goals or policies associated with public services.

**Palo Alto.** The City of Palo Alto Comprehensive Plan 1998 – 2010 (City of Palo Alto, 2001) identifies the following relevant public services policy:

<u>Policy C-2</u>: Where economies of scale are possible, cooperate with neighboring communities in providing municipal services such as police and fire protection, libraries, and recreation.

**Redwood City.** The City of Redwood City Strategic General Plan (City of Redwood City, 1990) does not provide relevant goals or policies associated with public services.

# 3.15.3 Environmental Impacts and Mitigation Measures

## Significance Criteria

For the purposes of this EIS/R, a significant impact on public services would occur if the Project would:

- Result in substantial adverse physical impacts associated with the provision of new or physically altered government facilities, need for new or physically altered government facilities, the construction of which could cause reduction in acceptable service ratios, response times, or other performance objectives for the following: parks, fire and police protection, and schools;
- Generate a large volume of waste materials that could exceed the capacity of the local landfill(s);
- Breach federal, state, and local statutes and regulations related to solid waste.

As explained in Section 3.1.2, while both CEQ Regulations for implementing NEPA and the CEQA Guidelines were considered during the impact analysis, impacts identified in this EIS/R are characterized using CEQA terminology. Please refer to Section 3.1.2 for a description of the terminology used to explain the severity of the impacts.

The SBSP Restoration Project does not propose and would not require the construction of new schools; therefore, no impacts to these facilities would occur. In addition, the Project would not require substantial disposal of spoils to local landfills. As described in Chapter 2, Description of Alternatives, no construction would occur and limited O&M activities would be required for Alternative A. Under Alternatives B and C, up to 15 million cubic yards of soil would be imported onsite to construct the proposed levees that provide flood protection. Under the Phase 1 actions, all soils would be reused onsite. Under all alternatives and Phase 1, limited, off-site disposal of soils are expected, if any. As such, the Project is not expected to exceed local landfill capacity or breach federal, state, and local statutes and regulations related to solid waste under any alternatives or actions.

## **Program-Level Evaluation**

### SBSP Long-Term Alternatives

SBSP Impact 3.15-1: Increased demand for fire and police protection services.

**Alternative A No Action.** Under Alternative A, no new recreation facilities would be provided and no substantial increase in visitor use is expected directly resulting from the implementation of this alternative that would in turn increase demand for fire and police protection services. Over time, the integrity of existing trails may be reduced since some of the levees which support existing trails would not be maintained under Alternative A. However, the reduction of trails is not expected to increase demand for emergency services. Consequently, impact would be less than significant.

Alternative A Level of Significance: Less than Significant

**Alternative B Managed Pond Emphasis.** Alternative B proposes the construction of new recreational facilities throughout the 50-year planning horizon.

An increase in use of the recreational facilities in the long term may incrementally increase demand for police and fire protection services, including USFWS or CDFG law enforcement. The proposed recreation facilities would be designed in a manner that would facilitate the movement of emergency service providers in the event of an emergency (*e.g.*, sufficient trail width to accommodate vehicles and provision of entrances). This alternative would not be expected to increase the need for these services to such an extent that it would cause reduction in acceptable response time or outpace natural growth in the region and require construction of new police and fire protection stations as part of the SBSP Restoration Project. Therefore, potential impacts would be less than significant. As new recreational facilities are provided and public access is expanded, CDFG and USFWS would assess the need for additional fire and police protection services within the Project Area. Future project-level environmental documentation for future phases of the SBSP Restoration Project would evaluate the need for additional fire and police protection services.

Alternative B Level of Significance: Less than Significant

**Alternative C Tidal Habitat Emphasis.** Implementation of Alternative C would result in impacts similar to Alternative B. Therefore, potential impacts would be less than significant.

Alternative C Le	vei of Significance:	: Less than Signi	псапі

# **Project-Level Evaluation**

Phase 1 Impact 3.15-1: Increased demand for fire and police protection services.

### Phase 1 No Action

The following discussion addresses the No Action Alternative (Alternative A) at the project level.

As discussed under program-level discussion for Alternative A (SBSP Impact 3.15-1 above), no new recreation facilities would be provided and no substantial increase in visitor use is expected that would in turn increase demand for public services. As such, no impact would occur under Alternative A.

Phase 1 No Action Level of Significance: No Impact

### Phase 1 Actions

The following discussion addresses the Phase 1 actions (the first phase of Alternatives B and C) at the project level.

The construction of Phase 1 actions would result in limited new recreation facilities. These facilities are primarily extension of existing services (*e.g.*, viewing platforms and interpretative stations) and are not expected to substantially increase the need for police and fire protection services in a manner that would require new facilities or additional staff. As such, this impact would be less than significant.

Phase 1 Actions Level of Significance: Less than Significant